



Passaic County, NJ Annual Action Plan

FY 2026

Prepared by: Passaic County Department of
Planning and Economic Development &
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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

Passaic County receives funding annually from the U.S. Department of Housing and Urban Development under the Community Development Block Grant (CDBG) Program. The Department of Planning and Economic Development is the County's designated department responsible for the federal grant program. One of the requirements for receiving these funds is the development of a five-year Consolidated Plan for Housing and Community Development (CP) to provide policy direction for the next five years of funding decisions. In general, the CP is guided by three overarching goals that are applied according to a community's needs. The goals are:

- To provide decent housing by preserving the affordable housing stock, increasing the availability of affordable housing, reducing discriminatory barriers, increasing the supply of supportive housing for those with special needs and transitioning homeless persons and families into housing.
- To provide a suitable living environment through safer, more livable neighborhoods, greater integration of low- and moderate- income residents throughout the cities, increased housing opportunities and reinvestment in deteriorating neighborhoods.
- To expand economic opportunities through more jobs paying self-sufficient wages, homeownership opportunities, development activities that promote long term community viability and the empowerment of low- and moderate-income persons to achieve self-sufficiency.

The County prepared a Five-Year Consolidated Plan for FY 2023-2027. This plan is the basis for the allocation of priorities and actions for FY 2026. The federal funding resource for implementation of the plan is the Community Development Block Grant (CDBG) Program. The main objective of this program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low and moderate-income levels. Funds can be used for a wide array of activities, including rehabilitation of public facilities and infrastructure, removal of architectural barriers, public services, rehabilitation of housing, commercial or industrial buildings and loans or grants to businesses.

2. Summarize the objectives and outcomes identified in the Plan

During FY 2026, the County will use CDBG funds in support of the goals for public facilities and infrastructure, public services, affordable housing, and planning and administration.

| Goal Name | Description |
|-------------------------------------|--|
| Affordable Housing | Creation/preservation of affordable housing including housing rehabilitation assistance and preservation/expansion of homeless facilities |
| Public Facility Improvements | Improvements to public facilities that serve low- and moderate-income clientele and/or are located in low- and moderate-income area and demolition of vacant structures that pose a risk to the health and safety of residents in any area of the community. |
| Infrastructure Improvements | Improvements to public infrastructure that serve low- and moderate-income residents and/or are located in low- and moderate-income area |
| Public Services | Provision of public services to low- and moderate-income clientele |
| Planning and Administration | Administration and planning conducted to operate the CDBG program successfully. |

3. Evaluation of past performance

Passaic County is currently administering the FY 2025 grant program. The current program year runs from September 1, 2025, to August 31, 2026. The last CAPER, for FY 2024, covered the period from September 1, 2024, to August 31, 2025.

Passaic County received \$989,159.00 CDBG award in FY 2024. Funds were allocated to public facility improvements, street improvements, handicap barrier removal projects, housing rehabilitation, water and sanitary sewer improvements, public services and administration.

Projects completed during FY 2024 include:

- FY 2020 Borough of Totowa Sanitary Sewer-Franklin Place
- FY 2021 Borough of Bloomingdale Senior Center Pavilion
- FY 2021 Borough of Totowa Sanitary Sewer Lining Project XI: Lincoln Avenue
- FY 2022 Borough of Pompton Lakes: ADA Curb Ramps
- FY 2022 Borough of Wanaque: Park Avenue Improvements
- FY 2023 Court Appointed Special Advocates (CASA)

- FY 2023 Hawthorne Sidewalk Improvements

The design and bidding of many of the previous fiscal year's projects got underway in 2024; bids that have not yet gone out will go out in late 2025 with work to begin spring 2026. Many public service activities will continue, with older year funding being spent first. Projects underway include:

- FY 2018 Woodland Park Library Accessibility, construction is underway with anticipated completion in June 2026.
- FY 2019 Woodland Park Library Bathroom, construction is underway with anticipated completion in June 2026.
- FY 2021 West Milford Installation of Barrier Free Ramp, project delayed due to structural issues. Project bid in late 2025 and is under construction.
- FY 2022 & 2023 Totowa Sanitary Sewer Lining Project XII: Willard Avenue completed .
- FY 2023 West Milford ADA Improvements Bubbling Springs Park project has been bid, and construction is underway.
- FY 2022 Bloomingdale Senior Center Rehabilitation, project was put out to bid, and construction is underway.
- FY 2019 Garret Mountain ADA Improvements, project was redesigned, project received SHPO approval in October 2025, with bidding set to follow. Anticipated completion is spring 2026.
- FY 2019 CDBG CV Woodland Park Library Generator, construction is underway, anticipated installation Spring 2026.

4. Summary of Citizen Participation Process and consultation process

The Passaic County CDBG program includes outreach to municipalities and organizations as described in full in the Annual Plan. Such outreach included:

1. Informing the municipalities and organizations of the availability of funds, application deadline, and first public hearing date. Letters and emails were sent out on February 14th, 2026
2. The first public meeting was held on March 4th, 2026, at 1:00 pm. The hearing was advertised in the local newspaper and the Spanish publication, El Especialito. In addition, the public hearing was included in the cover letter of the CDBG FY 2026 application which was distributed to municipalities and organizations.
3. The Hearing notices were disseminated in Spanish as well as English. The blast email requested that municipalities and organizations share this information with their constituents. The County website also contains program information and can be translated easily.
4. The Action Plan was disseminated by email to all of the participating jurisdictions as well as organizations that represent low- and moderate-income persons and those with limited English proficiency. The second public hearing, held on May 19th, 2026, was included in this communication.
5. A second public hearing was held on May 19th, 2026, virtually and in person (hybrid). The hearing was advertised in the local newspaper and the Spanish publication, El Especialito; with the availability of the Action Plan for display and disseminated through agencies that have contact with low- and moderate-income persons and those with limited English proficiency.

5. Summary of public comments

This section will be completed upon completion of the public comment period for the draft plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

This section will be completed upon completion of the public comment period for the draft plan.

7. Summary

In summary, the County conducted extensive outreach through its participating municipalities, nonprofit organizations, local publications, etc. to develop the proposed 2026 Annual Action Plan. This plan aims to address needs and goals established in the County's 2023-2027 Consolidated Plan.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name | Department/Agency |
|--------------------|----------------|---|
| Lead Agency | Passaic County | Department of Planning and Economic Development |
| CDBG Administrator | Passaic County | Department of Planning and Economic Development, Division of Economic Development |

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

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Division of Economic Development Department of Planning and Economic Development
Telephone Number: 973-569-4720
Fax Number: 973-569-4041
Address: 401 Grand Street, Paterson, NJ 07505, Room 417
Email: giancarlod@passaiccountynj.org

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The following information provides an overview of Passaic County's efforts to consult with relevant agencies during the development of this Annual Action Plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

Passaic County provides an array of services for special needs and low-income persons across a variety of departments. This includes services for the elderly, people with mental health, developmental disabilities and the homeless. The Passaic County Housing Agency is the public housing agency providing Section 8 vouchers that subsidize housing for low-income persons. CDBG funds provide support to public service agencies that serve the elderly (Homecare Options) and advocacy services to abused youth living in foster care (CASA).

Passaic County is also the lead agency for the Continuum of Care, an umbrella organization with approximately 30 member agencies that provide a plethora of services to persons who are experiencing or at risk of homelessness. The Continuum of Care (CoC) links to all mental health, homelessness, services and health organizations.

Through the county's various departments, funds are distributed to many for-profit and not for-profit agencies that provide direct services including housing to special needs populations. The County undertakes bi-annual planning for human services funds to coordinate the efforts of these many organizations to find housing solutions for those difficult to house.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Passaic County Department of Human Services facilitates the CoC process and was consulted on several occasions for input on the 2023-2027 Five-Year plan. The Director of Economic Development sits on the Board of the CoC and regularly participates in discussions related to CoC funding. The CoC meets quarterly and is active through committees during the intervening months. The committees span the topics of Centralized Intake and coordination of services, review of priority populations for permanent supportive housing, and discussions with health care and other systems of care about discharge policies.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Passaic County does not receive ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

| | | |
|----------|--|--|
| 1 | Agency/Group/Organization | Passaic County Department of Human Services |
| | Agency/Group/Organization Type | Housing Services - Housing Services-Children Other government - County |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Market Analysis |
| | How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination? | Through interviews with members of the Department of Human Services, information was obtained on homeless services, the special needs population and services provided by Passaic County. Opportunities to coordinate and utilize CDBG funding were discussed. |
| 2 | Agency/Group/Organization | Passaic County Housing Agency |
| | Agency/Group/Organization Type | Housing PHA |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Public Housing Needs |
| | How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination? | The Passaic County Housing Agency was consulted by email survey to obtain data about unit availability and site selection as well as waiting list information. The PCHA is a part of County government and is consulted regularly about its needs. |
| 3 | Agency/Group/Organization | Passaic County Department of Health |
| | Agency/Group/Organization Type | Other Government-County |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Lead-based Paint Strategy Non-homeless Special Needs |

| | |
|---|--|
| <p>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</p> | <p>This agency was consulted to discuss continuing needs in response to the COVID pandemic, as the County is continuing to spend down CDBG-CV funds.</p> |
|---|--|

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting

There were no agency types not consulted. Broadband service providers were consulted during the development of the Consolidated Plan in 2023, and not consulted again during the preparation of the Annual Action Plan.

Other local/regional/state/federal planning efforts considered when preparing the Plan

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? |
|--|---|--|
| Continuum of Care | Passaic County Continuum of Care | Strategic Plan goals align with the goals in the CoC’s Plan to End Homelessness |
| Comprehensive Economic Development Strategy (2015) | Passaic County Dept. of Planning and Economic Development | Strategic Plan goals align with the goals in the CEDS as funding allows, without duplication of activities. |
| Hazard Mitigation Plan | Passaic County Office of Emergency Management | Strategic Plan goals align with the goals in the Hazard Mitigation Plan as funding allows, without duplication of activities |

Table 3 – Other local / regional / federal planning efforts

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Passaic County CDBG program includes outreach to municipalities and organizations. Such outreach included:

1. Informing the municipalities and organizations of the availability of funds, application deadline, and first public hearing date. Letters and emails were sent out on February 14th, 2026
2. The first public meeting was held on March 4th, 2026, at 1:00 pm. The hearing was advertised in the local newspaper and the Spanish publication, El Especialito. In addition, the public hearing was included in the cover letter of the CDBG FY 2026 application which was distributed to municipalities and organizations.
3. The Hearing notices were disseminated in Spanish as well as English. The blast email requested that municipalities and organizations share this information with their constituents. The County website also contains program information and can be translated easily.
4. The Action Plan was disseminated by email to all of the participating jurisdictions as well as organizations that represent low- and moderate-income persons and those with limited English proficiency. The second public hearing, held on May 19th, 2026, was included in this communication.
5. A second public hearing was held on May 19th, 2026, virtually and in person (hybrid). The hearing was advertised in the local newspaper and the Spanish publication, El Especialito; with the availability of the Action Plan for display and disseminated through agencies that have contact with low- and moderate-income persons and those with limited English proficiency.

Passaic County updated its citizen participation plan to allow for hybrid hearings, to include virtual participation, throughout the program year in an effort to engage more citizens/participants that were unable to participate in person. The County also advertises in the Spanish newspaper to reach the LEP population of the County.

Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|------------|--------------------------|-----------------------------|---|------------------------------|--|---------------------|
| 1 | Public Notice and Email | General Public | Sent to inform entities of upcoming public hearings | None received | None | |
| 2 | Newspaper Public Notices | General Public | The newspaper public notices were used to inform the public of the first and seconds public hearings as well as the availability of the plan. | None received | None | |
| 3 | Public Hearings | General Public | There were approximately 18 people in attendance of the 1st hearing | None | None | |
| 4 | Letters/Emails | Municipalities and Agencies | Sent to inform entities of process | TBD | None | |

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The County became an entitlement community as an Urban County for the receipt of Community Development Block Grant (CDBG) funds from the U.S Department of Housing and Urban Development (HUD) in 2008. The County is allocated a CDBG grant each fiscal year. In FY 2026, the amount allocated by HUD to Passaic County is \$1,042,616.

Anticipated Resources

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 4 | | | | Expected Amount Available Remainder of ConPlan \$ | Narrative Description |
|---------|-----------------|--|----------------------------------|--------------------|--------------------------|-------------|---|--|
| | | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | | |
| CDBG | Public-federal | Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services | \$1,042,616 | | | \$1,042,616 | \$1,042,616 | CDBG funds will be used to address community housing and non-housing needs |

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Each municipality will leverage the CDBG funds with community funds to provide engineering services for their projects. The County does not pay for engineering, so each municipality is responsible for this expense. In addition, the total project costs may require some of the municipality's bond for the remainder of the funds needed to complete the project budget. The County has a Homeless Trust Fund that is generating support for homeless prevention and rapid re-housing activities. The County may seek funding from other sources to accomplish its goals. Such funding may include:

- McKinney – Vento Funds under the HEARTH Act
- CDBG Disaster Recovery
- Low-Income Housing Tax Credits
- New Markets Tax Credits
- Economic Development Initiative
- Environmental Protection Agency
- Department of Transportation
- Department of Veterans Affairs

State funding sources available include:

- NJHMFA Special Needs Housing Fund
- HOME funds provided through DCA
- Weatherization Assistance Program
- Office of Mental Health
- Office of Alcohol and Substance Abuse Services
- Department of Health
- Department of Welfare (Supportive Services for the Homeless)
- Work First New Jersey
- Department of Transportation

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The County is currently rehabilitating a building in the Township of West Milford to expand its Health Clinic and provide other County services. CDBG-CV funds are allocated for the health clinic project. In addition, CDBG funds are being used for improvements to the Garrett Mountain Park, a County-owned recreation facility.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|--------------------------------------|------------|----------|-----------------------------------|------------------|-----------------------------|------------------------|--|
| 1 | Improve Public Infrastructure | 2026 | 2027 | Non-Housing Community Development | None established | Infrastructure Improvements | CDBG: \$310,000 | Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 4,517 persons |
| 2 | Improve Public Facility | 2026 | 2027 | Non-Homeless Special Needs | None established | Improve Public Facilities | CDBG: \$210,000 | Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 3,975persons Public Facility or Infrastructure for Low/Moderate Income Housing Benefit: 15 households |
| 3 | Provide Public Services | 2026 | 2027 | Non-Homeless Special Needs | None established | Public Services | CDBG: \$124,500 | Public Service activities other than Low/Moderate Income Housing Benefit: 846 persons |
| 4 | Improve Access to Affordable Housing | 2026 | 2027 | Affordable Housing | None established | Affordable Housing | CDBG: \$189,593 | Homeowner Housing Rehabilitated: 12 households |
| 5 | Planning/Administration | 2026 | 2027 | Admin | None established | Planning/Administration | CDBG: \$208,523 | Other: 1 |

Table 6 – Goals Summary

Annual Action Plan

Goal Descriptions

| Goal Name | Goal Description |
|--------------------------------------|---|
| Improve Public Infrastructure | Improvements to public infrastructure that serve low-and-moderate-income residents and/or are located in low-and moderate-income areas. |
| Improve Public Facilities | Improvements to public facilities that serve low-and moderate-income residents and/or are located in low-and moderate-income areas. |
| Provide Public Services | The County will support and invest in services that serve children, senior, and other low-mod income clientele through a variety of programs and services |
| Improve Access to Affordable Housing | Creation/preservation of affordable housing through rehabilitation. |
| Planning/Administration | Administration and planning conducted to operate the CDBG program successfully |

Projects

AP-35 Projects – 91.220(d)

Introduction

Passaic County intends to undertake the projects below using FY2026 CDBG funds.

Projects

| # | Project Name |
|----|--|
| 1 | Administration and Planning |
| 2 | Bloomington Senior Center Exterior Rehabilitation |
| 3 | Pompton Lakes DuPont Place Park ADA Improvements |
| 4 | Ringwood ADA Curb Ramps and Sidewalks on Skyline Drive |
| 5 | Wanaque McKinley Street Sanitary Sewer Improvements |
| 6 | Little Falls Duva Field Accessible Bathroom Project Phase 2 |
| 7 | Child Focus Court Appointed Advocacy for Child Abuse Victims |
| 8 | CAFS' West Milford Kitchen Renovation |
| 9 | Hope Christian Services Group Home Roof Project |
| 10 | New Bridge Services Hamburg Tpk Roofing Project |
| 11 | NNJLS Passaic County Legal Outreach and Access Project |
| 12 | Passaic County Habitat for Humanity Critical Repair Program |
| 13 | Expanding Access to Health Services in Passaic County |

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocations were selected based on eligibility of the activity, its ability to meet a national objective and the evidence of need in the community. Further consideration was given to the number of open projects an applicant has and past performance of expenditure of CDBG funds by the applicant. The ability of the applicant to complete projects in a timely manner was given a high priority. Passaic County allocated its entitlement funds to aid with activities that meet the underserved needs of the communities participating in the program.

AP-38 Project Summary

Project Summary Information

| | | |
|---|--|---|
| 1 | Project Name | Planning/Administration |
| | Target Area | No Target Areas established |
| | Goals Supported | Planning/Administration |
| | Needs Addressed | Planning/Administration |
| | Funding | CDBG: \$208,523 |
| | Description | On-going program management and oversight. Public information, advertising and consulting services are included |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | N/A Admin |
| | Location Description | Countywide – Urban County |
| | Planned Activities | General Program Administration Matrix Code 21A |
| 2 | Project Name | Bloomington Senior Center Exterior Rehabilitation |
| | Target Area | No target areas established |
| | Goals Supported | Improve Public Facilities |
| | Needs Addressed | Improve Public Facilities |
| | Funding | CDBG: \$80,000.00 |

| | | |
|----------|--|---|
| | Description | Rehabilitation of siding, gutters, and roof of Senior Center which serves the 1,700+ Bloomingdale residents who are age 60+. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 1,700 beneficiaries are expected from this project. |
| | Location Description | 103 Hamburg Turnpike, Bloomingdale, NJ 07403 |
| | Planned Activities | Senior Centers Matrix Code 03A |
| 3 | Project Name | Pompton Lakes DuPont Place ADA Improvements |
| | Target Area | No target areas established |
| | Goals Supported | Improve public infrastructure |
| | Needs Addressed | Infrastructure improvements |
| | Funding | CDBG: \$110,000.00 |
| | Description | Elimination of barriers to accessibility and pedestrian safety at a key intersection. Work will include ADA ramps, clearly defined sidewalks, and appropriate pedestrian signage. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 150 beneficiaries are expected from this project. |
| | Location Description | 31 Howard Street, Pompton Lakes, NJ 07442 |
| | Planned Activities | Sidewalk Improvements and Curb Cuts Matrix Code 03L |
| 4 | Project Name | Ringwood ADA Curb Ramps and Sidewalks on Skyline Drive |
| | Target Area | No target areas established |

| | | |
|---|--|---|
| | Goals Supported | Improve public infrastructure |
| | Needs Addressed | Infrastructure improvements |
| | Funding | CDBG: \$125,000.00 |
| | Description | Elimination of barriers to accessibility and pedestrian safety in and around the core of the Ringwood business district. Work will include ADA ramps and clearly defined sidewalks. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | 4,337 persons will benefit from this activity. |
| | Location Description | Alta Vista Drive to 115 Skyline Drive & Adjacent portion of 130 Skyline Drive |
| | Planned Activities | Sidewalk Improvements and Curb Cuts Matrix Code 03L |
| 5 | Project Name | Wanaque McKinley Street Sanitary Sewer Improvements |
| | Target Area | No target areas established |
| | Goals Supported | Improve public infrastructure |
| | Needs Addressed | Infrastructure improvements |
| | Funding | CDBG: \$75,000.00 |
| | Description | Replacement of existing sanitary sewer line on McKinley Street between Park Avenue and Milton Place to increase reliability and keep the system in a state of good repair. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 30 beneficiaries are expected from this project |
| | Location Description | 2 McKinley Street, Haskell, NJ 07420 |

| | | |
|----------|--|--|
| | Planned Activities | Water/Sewer Improvements Matrix Code 03J |
| 6 | Project Name | Little Falls Duva Field Accessible Bathroom Project Phase 2 |
| | Target Area | No target areas established |
| | Goals Supported | Improve Public Facilities |
| | Needs Addressed | Improve Public Facilities |
| | Funding | CDBG: \$130,000.00 |
| | Description | Renovation of existing restroom to allow for ADA-compliance at the Recreation Center and municipal athletic complex. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 2,275 beneficiaries are expected from this project |
| | Location Description | 160 Paterson Avenue, Little Falls, NJ 07424 |
| | Planned Activities | Parks, Recreation Facilities Matrix Code 03F |
| 7 | Project Name | Court Appointed Advocacy for Child Abuse Victims |
| | Target Area | No target areas established |
| | Goals Supported | Provide Public Services |
| | Needs Addressed | Public Services |
| | Funding | CDBG: \$55,000.00 |

| | | |
|---|--|--|
| | Description | Covering the salary of an Advocacy Coordinator who will oversee 20-25 CASA volunteers who will advocate on behalf of 30-40 children in foster care from the 12 eligible municipalities. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 40 children will benefit from CASA services |
| | Location Description | Serves the Urban County communities: Bloomingdale, Haledon, Hawthorne, Little Falls, North Haledon, Pompton Lakes, Prospect Park, Ringwood, Totowa, Wanaque, West Milford, Woodland Park |
| | Planned Activities | Public services for abused children Matrix Code 05N |
| 8 | Project Name | CAFS' West Milford Kitchen Renovation |
| | Target Area | No target areas established |
| | Goals Supported | Improve Public Facilities |
| | Needs Addressed | Non-Homeless Special Needs |
| | Funding | CDBG: \$47,175.00 |
| | Description | Renovating the kitchen located in a group home serving individuals with intellectual & developmental disabilities. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 5 households are expected to benefit from this project |
| | Location Description | 2012 Macopin Road, West Milford, NJ 07480 |
| | Planned Activities | Facilities for Persons with Disabilities 03B |
| | Project Name | Hope Christian Services Group Home Roof Project |

| | | |
|-----------|--|--|
| 9 | Target Area | No target areas established |
| | Goals Supported | Improve Public Facilities |
| | Needs Addressed | Non-Homeless Special Needs |
| | Funding | CDBG: \$23,518.00 |
| | Description | Replacement of the roof at the Hilltop House Group Home which serves individuals with intellectual and developmental disabilities. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 5 households are expected to benefit from this project |
| | Location Description | 277 North Haledon Avenue, North Haledon, NJ 07508 |
| | Planned Activities | Facilities for Persons with Disabilities 03B |
| 10 | Project Name | New Bridge Services Hamburg Tpk Roofing Project |
| | Target Area | No target areas established |
| | Goals Supported | Improve Public Facilities |
| | Needs Addressed | Non-Homeless Special Needs |
| | Funding | CDBG: \$28,900.00 |
| | Description | Replacement of the roof at a group home which serves individuals with intellectual and developmental disabilities. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 5 households are expected to benefit from this project |

| | | |
|-----------|--|---|
| | Location Description | 123 Hamburg Tpk, Pompton Lakes, NJ 07442 |
| | Planned Activities | Facilities for Persons with Disabilities 03B |
| 11 | Project Name | NNJLS Passaic County Legal Outreach and Access Project |
| | Target Area | No target areas established |
| | Goals Supported | Provide Public Services |
| | Needs Addressed | Public Services |
| | Funding | CDBG: \$30,000.00 |
| | Description | NNJLS will partner with local libraries in Ringwood and West Milford to deliver critical, free legal services related to housing stability, public benefits access, and consumer law protections. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 150 beneficiaries are expected from this project |
| | Location Description | 30 Cannici Drive, Ringwood, NJ 07456 |
| | Planned Activities | Legal Services Matrix Code 05C |
| 12 | Project Name | Passaic County Habitat for Humanity Passaic County Critical Repair Program |
| | Target Area | No target areas established |
| | Goals Supported | Improve Access to Affordable Housing |
| | Needs Addressed | Affordable housing |
| | Funding | CDBG: \$90,000 |
| | Description | Addressing immediate and critical housing rehabilitation problems to ensure safe and continued occupancy of homeowner occupied homes. Projects shall be limited to needs related to securing |

| | | |
|----|--|--|
| | | the property against weather, HVAC, access and egress, handicap/accessibility improvements, sidewalk and stair replacement. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Twelve low-moderate income households will benefit from this project. |
| | Location Description | Bloomingtondale, Haledon, Hawthorne, Pompton Lakes, Prospect Park, Ringwood, Totowa, Wanaque, West Milford, Woodland Park, North Haledon, and Little Falls |
| | Planned Activities | Housing Rehabilitation Matrix Code 14A |
| 13 | Project Name | Expanding Access to Health Services in Passaic County |
| | Target Area | No target areas established |
| | Goals Supported | Provide Public Services |
| | Needs Addressed | Public Services |
| | Funding | CDBG: \$39,500.00 |
| | Description | Implementing a comprehensive suite of services to increase access to care for low-income residents in the 12 target municipalities through insurance enrollment support, clinical service delivery, transportation assistance, and marketing/outreach. |
| | Target Date | 8/31/2027 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 656 beneficiaries are expected from this project |
| | Location Description | Dayton Avenue, Passaic, NJ |
| | Planned Activities | Health Services Matrix Code 05M |

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Assistance is not directed to any specific geographic area in the County. All the CDBG funding (100%) will benefit LMI clientele in the County's participating municipalities.

Geographic Distribution

| Target Area | Percentage of Funds |
|--------------------|----------------------------|
| None established | |

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The County will use CDBG funds throughout the jurisdiction to serve low and moderate-income persons. This method of allocation will enable the County to serve the most disadvantaged residents given the limited funding available.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

| One Year Goals for the Number of Households to be Supported | |
|---|----|
| Homeless | 0 |
| Non-Homeless | 12 |
| Special-Needs | 15 |
| Total | 27 |

Table 9 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through | |
|---|----|
| Rental Assistance | 0 |
| The Production of New Units | 0 |
| Rehab of Existing Units | 27 |
| Acquisition of Existing Units | 0 |
| Total | 27 |

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Twenty-seven low-income households will benefit from the proposed activities.

AP-60 Public Housing – 91.220(h)

Introduction

The Passaic County Housing Agency does not own or manage public housing in Passaic County. The Passaic County Housing Agency administers Section 8 vouchers only.

Actions planned during the next year to address the needs of public housing

N/A – There is no public housing in the Urban County.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Passaic County Housing Agency has a family self-sufficiency program, including job training, development of employment skills, educational activities, and savings accounts for the development of economic self-sufficiency. This program serves approximately 80 families annually from a total of 830 Housing Agency Section 8 families.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A – Not a troubled agency.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Passaic County Continuum of Care (CoC) is supported by the staff of the Department of Human Services and administered by the Passaic County Interagency Council on Homelessness. The Passaic County Consolidated Plan relies on the work of the CoC to set policy and implement programs to prevent homelessness and assist persons who are homeless.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The CoC plans and manages the homeless system's coordination through an ongoing collaboration of public and non-profit agencies, grantors, advocacy groups and formerly homeless individuals. The CoC has provided grant funding to NJ 211 to be the single point of entry for the coordinated assessment process. NJ 211 is the virtual Coordinated Assessment access point accessible to the community via telephone with availability 24 hours a day 7 days a week. NJ 211 strives to make materials and phone conversations accessible to persons with limited English proficiency through translation. NJ 211 is a key partner in conducting point of entry referrals into shelters, permanent housing, and services.

The CoC's Coordinated Assessment system covers the entire Passaic County geographic area through strategic outreach from PATH and SSVF partners. Strategic outreach covers the CoC's geography annually, but also proactively outreaches to the hardest to serve individuals who are not actively seeking services, and who are identified or staying in known locations. The PATH Program provides regular outreach at known locations. Further, through partnership with the eviction courts, PATH has addressed the needs of those at risk of losing their housing. When families are removed from the welfare list, outreach is conducted to see if they have short-term places to live and long-term plans for permanent housing. Additional street outreach is conducted by "They Have A Name" to encourage people to move to shelter and services. The SSVF and Community Hope coordinate street outreach to homeless veterans.

As part of the coordinated system, the CoC has created a Housing Prioritization Tool (HPT) to assist the most vulnerable households in the Coordinated Assessment system. Using the tool ensures that people with the greatest needs will be prioritized when housing providers are seeking referrals for permanent supportive housing and rapid re-housing placements. The CoC tracks the length of time clients remain on the list and to where clients are discharged, ensuring the effectiveness of the CoC and the prioritization process. The CoC can monitor bed availability in real-time for housing projects using the Homeless Management Information System.

Addressing the emergency shelter and transitional housing needs of homeless persons

The CoC captures Point in Time data, Systems Performance Measures and Coordinated Entry data to evaluate and understand the emergency needs of persons in the County experiencing homelessness.

Passaic County does not receive Emergency Solutions Grant funding from HUD to directly support emergency shelter and transitional housing needs in the County. The County's Continuum of Care provides several shelters for people who are homeless. The County is working with shelter providers to

decrease the amount of time someone experiences homelessness. There are transitional housing needs that still exist in the County, in addition to robust case management services. As the Continuum continues to prioritize projects that adopt Housing First, several Transitional Housing programs have been converted to Permanent Supportive Housing, though stakeholders report the need for transitional housing for youth aging out of foster care to ensure success in permanent housing.

The Continuum of Care FY2024 Priority Listing prioritizes rapid rehousing projects in the County, including three new project submissions, all for rapid rehousing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Coordinated referral and an extensive inventory of services provide an opportunity for persons who are homeless to make a successful transition to permanent housing. The CoC Priorities are: (1) ending chronic and veteran homelessness, (2) creating new low-barrier permanent supportive housing and rapid re-housing projects that follow housing first principles, and (3) creating a systemic response to homelessness through coordinated entry and assessment.

- To end chronic homelessness, the CoC is utilizing a Housing Prioritization Tool to prioritize chronically homeless persons for permanent housing opportunities systematically and is supporting projects that have low-barrier intake and termination criteria, this includes having had NJCDC sponsor 15 new Housing First vouchers for the chronically homeless utilizing State Rental Assistance from NJ DCA.
- To end homelessness, PCICH members Catholic Family and Community Services and Community Hope provide SSVF outreach, services, and rental assistance and manage a byname-list of identified veterans to connect them with veteran-specific and other community resources.
- To create a systemic response to homelessness, the CoC has funded NJ 211 to cover the full geographic area with Coordinated Assessment access, and is holding monthly case conferencing meetings among outreach, housing providers and emergency shelter providers to prioritize resources for those who are homeless for the longest time and with the greatest severity of service needs

Through partnerships with the Children's Inter-Agency Coordinating Council (CIACC), education system partners, homeless liaisons, the behavioral health care system, child protective services and the homeless services system, homeless students and their families are identified, and service plans developed to meet their needs. CIACC offers cross-training on homeless definitions, compliance and requirements, support systems for the homeless and effective community service providers. CIACC has developed a standardized intervention model for use in school settings to effectively determine the service needs of homeless children and connect them to appropriate providers. The homeless liaison serves on the CoC board.

The Passaic County Homeless Trust Fund has funded rapid re-housing and services in support of rapid re-housing projects. The State DCA funded 500 state-wide rental assistance vouchers for chronically homeless to be matched by services provided by local agencies. NJCDC administers 50 vouchers and matching with services funded from the County's Homeless Trust Fund.

The Passaic County Housing Agency was also selected by the Department of Housing and Urban Development to receive 29 Emergency Housing Vouchers through the American Rescue Plan Act. These vouchers are targeted at assisting individuals or families that are homeless, at risk of homelessness, fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking, or were recently homeless and have a high risk of housing instability. The Housing Agency still has 24 of its original 29 Emergency Housing Vouchers. Three of the 24 vouchers left Passaic County's jurisdiction and are being administered by other housing authorities. Funds for the EHV program are anticipated to expire in 2026. In order to assist the families into transitioning into a new apartment, HUD has also supplied service fees which may be used for security deposits, realty fees, utility bills, and the purchase of household items, if needed.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The CoC application to HUD indicated that the most effective way to decrease homelessness is through a single point of entry, assessment, expanded outreach, increased community awareness, coordination of efforts and expansion of housing opportunities and prevention services.

The Ten-Year Plan places a prevention emphasis on discharge planning and access to a safety net of services. The Coalition continues to:

- Work with the State of New Jersey and local public and private entities to establish an effective homelessness prevention program in Passaic County.
- Create a 'minimum standard' discharge policy to be adopted countywide.
- Create affiliation agreements between various discharge agencies and shelters.
- Improve discharge planning policy for prisons and jails.
- Improve discharge planning for youth aging out of the DYFS system.

Partnerships with the school homeless liaisons will be strengthened through coordinated training sessions with providers. The Mainstream Committee of the CoC has incorporated education and early childcare issues in their monthly meetings. The CoC works with the Children's Inter-Agency Coordinating Council (CIACC) to build partnerships with the healthcare system, child protective services and homeless services system to better identify homeless students and coordinate services.

The County has budgeted \$55,055 in FY26 CDBG funds for the County Court Appointed Special

Advocates (CASA) program which assists foster youth. In addition, Passaic County proposes to support Northeast New Jersey Legal Services to expand their services and visibility in underserved communities. NNJLS will provide free legal services related to housing stability, public benefits access, and consumer law protections.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The County updated its Analysis to Impediments to Fair Housing in 2022. Barriers identified include:

A. Lower employment rates and wages for certain members of the protected classes restrict housing choice.

- Members of the protected classes tend to have lower incomes and higher unemployment rates than their counterparts. Persons with disabilities participate in the labor force at lower rates than persons without disabilities.
- In the Urban County, the labor force participation rate among those with one or more disabilities was 49.8%, while the labor force participation rates among those without a disability was 84.9%. Across Passaic County, approximately 14-18% of persons with disabilities participating in the labor force are unemployed compared to 4-6% of those without a disability.
- In Passaic County, Black and Hispanic households experience higher unemployment rates than White and Asian households.

B. Non-White households were less likely to be homeowners than White households.

- In the Urban County, Black and Hispanic households are under-represented among homeowners. While 85.5% of homeowners in the Urban County identified as White, only 1.7% identified as Black, and 12.1% identified as Hispanic.
- Non-white applicants are disproportionately represented among mortgage applicants. Furthermore, Black applicants have the highest rate of denial among applicants, making homeownership more difficult to achieve.
- Homeownership has historically been a way for a family to create generational wealth, which allows those families additional opportunities such as accessing equity to pay for higher education or start a business. Increasing homeownership rates among members of the protected classes can assist in generating wealth.

C. Moderate levels of segregation exist in Passaic County.

- In 2020, Black, Asian, and Hispanic communities in Passaic County experienced moderate levels of segregation. Of the three minority groups analyzed, Asian communities in Passaic County are the only community to experience an increase in the dissimilarity index in comparison to 2010.
- A lack of racial or ethnic integration in a community creates other problems, such as reinforcing prejudicial attitudes and behaviors, narrowing opportunities for interaction, and reducing the degree to which community life is considered harmonious. Racial segregation has been linked to diminished employment prospects, poor educational attainment, increased infant and adult mortality rates and increased homicide rates

D. The Land Use and Housing elements of the Comprehensive Plan are outdated.

- Since the previous AI, which was conducted in 2018, the only change to Passaic County's

Comprehensive Master Plan was the addition of the Green Stormwater Infrastructure Element on November 29, 2018. Other elements of its comprehensive plan have not been updated for almost a decade or more. Significant changes in the housing market for both renters and homebuyers have occurred since then. One way to decrease segregation is through improved land use policies that emphasize higher density housing, which is often a more affordable option. It should be noted that in accordance with the NJ Municipal Land Use Law, municipalities have the ultimate decision-making powers relating to land use in their communities. Counties can only review and comment on ingress and egress onto County roads and how new development will impact the flow of water onto County roads.

E. Planning documents in some municipalities are not consistent with fair housing laws.

- Since the previous AI, most municipalities did not update their zoning ordinances in accordance with recommendations made.
- Many of the municipal zoning ordinances in the Urban County are outdated, lack terms, definitions, and/or regulations, or are in violation of fair housing laws.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The County will continue to conduct fair housing education and outreach. The County does not control land use, zoning, building codes or other actions with direct impact on land use. The County will continue to work in an advisory capacity to the local municipalities on land use issues.

The County will continue to promote the County's fair housing webpage as a place to get information on fair housing. In addition, the County hosted a Fair Housing virtual conference on April 23, 2024, with 40 participants. The Conference highlighted ways to ensure Fair Housing Compliance with Federal and State of NJ laws and expand housing opportunities.

The Planning Department is collecting the court determinations for affordable housing to incorporate into a new housing element of the County's Master Plan. The County will promote housing options to expand housing choice.

AP-85 Other Actions – 91.220(k)

Introduction:

The following information illustrates other actions that Passaic County will take to address its priority needs.

Actions planned to address obstacles to meeting underserved needs

The primary impediment to the County's ability to meet underserved needs is the limited amount of CDBG funding to address identified priorities. The County will continue to seek public and private resources to leverage its entitlement funds in assisting with implementation of policies and programs.

The County Housing Agency provides rent vouchers to offset the high cost of rental housing in the County.

The Passaic County Human Services Department offers several programs to combat homelessness and is the administrator of the CoC in Passaic County. The County has a Homeless Trust Fund which will provide resources to address homelessness. In addition, the County is utilizing CDBG-CV funds to open a satellite office of the Passaic County Health Clinic in West Milford, an area determined to be underserved by the Health Department. Services will include health department activities, i.e. vaccinations and testing, etc.; mental health services by the Department of Human Services and services to seniors, disabled individuals and veterans by the Department of Seniors, Disability and Veteran's Affairs.

Actions planned to foster and maintain affordable housing

The County will continue to support its goals of maintaining and expanding affordable housing by supporting activities and programs funded by others by certifying these activities as consistent with the five - year plan.

The Passaic County Weatherization and Home Energy Division provides utility subsidies to low income individuals residing in Passaic County to permit them to stay in their homes and have adequate heating and electricity. In addition, the Division rehabilitates the homes of low-income individuals to ensure that they are energy efficient. Rehabilitation includes insulation, new windows, new hot water heaters and new boilers.

The County will continue to provide resources to help homeless and low-income people obtain housing. For example, the Passaic County Housing Agency provides rent vouchers to offset the high cost of rental housing in the County.

The County will use 2026 CDBG funds to rehabilitate existing owner housing units in the County, in an effort to preserve existing affordable housing options for County residents. This includes continuing funding for Habitat for Humanity's Critical Repair Program.

Actions planned to reduce lead-based paint hazards

The County is a participant in the New Jersey Health Department Lead Abatement Initiative. The Passaic County Weatherization and Home Energy Division has grants and loans available to remove lead hazards in homes. When children are identified with an elevated blood lead level, the County provides oversight to ensure that the lead-based paint problem is addressed.

The U.S. EPA guideline for renovation, paint and repair, effective April 22, 2010, requires that all contractors notify owners of properties constructed prior to 1978 of the potential for lead-based paint hazards and to perform work in a lead safe manner. Contractors must be trained and registered with the U.S. EPA to do work in older homes that disturbs painted surfaces. Local building code offices will be made aware of these requirements.

Rehabilitation work planned in 2026 will comply with all lead-based paint requirements.

Actions planned to reduce the number of poverty-level families

Through implementation of human services programs offered by or through funding provided by Passaic County, the County works to reduce the number of families with incomes below the poverty level. The County, in conjunction with the public and private agencies and institutions, provides lower income households with the opportunity to gain knowledge and skills as well as the motivation to become fully self-sufficient. Economic Development activities are directed toward the creation of new businesses and employment opportunities. The CDBG program provides the potential of generating jobs that may be filled by Section 3 residents or hire Section 3 businesses.

The county Workforce Development Board and One-Stop Center develop training programs and provide job placement services for county residents.

Actions planned to develop institutional structure

The County Department of Planning and Economic Development is responsible for the administration of the CDBG program. All sub-recipient agreements are monitored on an ongoing basis. The County participates with other groups when appropriate, such as planning for the homeless, to facilitate cooperative problem solving in Passaic County.

Additionally, coordination between the County, non-profit service providers, and private agencies allow for all parties in Passaic County to efficiently leverage the limited economic and human resources available.

Actions planned to enhance coordination between public and private housing and social service agencies

The County will continue efforts to enhance coordination between agencies by creating partnerships in the implementation of the Section 3 outreach initiative and the Passaic County Interagency Council on Homelessness. The Section 3 outreach effort will partner with the Passaic County Workforce Development Center and the agencies involved in the Human Services Advisory Board to identify Section 3 individuals and businesses and to provide feedback on available job opportunities. The Passaic County CEAS/Continuum of Care is comprised of providers of homeless services and prepares the McKinney application for funding from HUD.

In addition to coordination between public and private agencies, improved coordination between Passaic County departments is being pursued to improve housing and economic opportunities for low and moderate-income residents. Departments include Planning & Economic Development, Passaic County Public Housing Agency, Human Services, Parks & Recreation, Roads Division, and Office of Emergency Management.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

| | |
|---|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan. | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income | 0 |

Other CDBG Requirements

| | |
|---|---|
| 1. The amount of urgent need activities | 0 |
|---|---|